



The Government of the Cook Islands

Quarterly Financial Results

30 June 2025

Prepared by the Ministry of Finance and Economic Management

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Basis of Preparation

The statements contained in this report have been prepared on an accruals basis as far as practical and outline income and expenses incurred which may not have been necessarily received or paid . All figures are rounded to the nearest thousand.

References to 2024/25 Additional Funding Approval used in this report relates to either an approved carry forward from previous financial year(s) or funding approved through an Executive Council order. The 2024/25 Appropriation Bill was passed in May 2024.

The financial statements have been consolidated to General Government level only. State Owned Enterprises (SOE's) group consolidation, including Cook Islands Investment Corporation parent administrative operations, are reported separately in Table 7 of this report.

The financial information and figures presented in this report have been prepared by the Treasury Division of MFEM and are intended for informational purposes only. The numbers contained in this report are unaudited and have not undergone the rigorous review and verification processes typically associated with audited financial statements.

Schedule 1: Net Operating and Fiscal Balances as at 30 June 2025

	Table	Budget Estimates Full Year 2024/25	Carry Forwards from 2023/24	Additional Funding Approval/Transfers	Re-Appropriated Amount 2025/26	Total Budget & Approval	Budget YTD 30 June 2025	Actual YTD 30 June 2025	Variance to YTD Budget Estimates	Actual Vs Full Year Budget 2024/25
		\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	%
Operating Revenue	1									
Taxation Revenue		180,879	-	1,508	-	182,387	182,387	218,605	36,218	120%
Other Crown Revenue		19,624	-	-2,316	-	17,308	17,308	9,194	-8,114	53%
Trading Revenue		4,328	-	116	-	4,445	4,445	6,374	1,929	143%
Core Sector Support		0	-	10,000	-	10,000	10,000	-	-10,000	0%
Dividends		1,600	-	-	-	1,600	1,600	-	-1,600	0%
Interest on Balances		573	-	-	-	573	573	2,122	1,548	370%
Interest on Balances - Loan Reserve Fund		72	-	35	-	107	107	-	-107	0%
Interest on Loans to Subsidiaries		1,304	-	-	-	1,304	1,304	2,428	1,124	186%
Total Operating Revenue		208,380	-	9,343	-	217,723	217,724	238,722	20,998	110%
Operating Expenditure										
Ministry Outputs										
Personnel		71,806	1,886	-3,089	-616	69,988	69,988	60,268	9,720	86%
Operating		17,710	601	2,902	-57	21,157	21,157	22,096	-939	104%
Administered Payments	3	53,905	9,020	4,910	-2,952	64,883	64,884	57,737	7,147	89%
Depreciation		8,431	-	-	-	8,431	8,431	4,988	3,443	59%
POBOC	2	32,989	203	910	-	34,102	34,102	32,992	1,110	97%
Debt Interest Contribution to LRF		11,930	-	-	-	11,930	11,930	11,322	608	95%
Crown Infrastructure & Contingency Depreciation		4,603	-	-	-	4,603	4,603	4,603	-	100%
Transfer to Emergency Response Trust Fund		50	-	-	-	50	50	-	50	0%
Depreciation Contingency Fund		2,174	-	-	-	2,174	2,174	2,174	-	100%
Contingency Funds - Operating		100	-	347	-	447	447	347	100	78%
Loss on Foreign Exchange		-	-	-	-	-	-	-2,470	2,470	100%
Total Operating Expenses (including YTD Depreciation)		203,698	11,711	5,980	-3,625	217,764	217,765	194,057	23,708	96%
Net Operating Surplus/(Shortfall) Balance		4,682	-11,711	3,363	3,625	-41	-40	44,665	44,706	-110195%
Add Depreciation		15,208	-	-	-	15,208	15,208	11,765	3,443	77%
Less Capital Expenditure	4	19,074	7,339	8,013	-3,300	31,126	31,126	11,038	20,088	35%
Net Fiscal Surplus/(Shortfall) Balance		815	-19,049	-4,650	6,925	-15,959	-15,959	45,392	61,350	-284%

At a Glance: Fiscal Position

* Government's Net Fiscal balance for the year ended 30 June 2025 was a \$45.39 million surplus. This was an improvement of \$61.35 million compared to the budget estimate of \$15.95 million deficit. Overall revenue collection was slightly higher than anticipated by \$20.99 million and cost savings in Personnel (of \$9.72 million) and Administered Payments (of \$7.14 million) have contributed to the improvement in Government's net fiscal balance.

* The total Operating Revenue collected was \$20.99 million higher than anticipated for the year ended 30 June 2025. Taxation revenue collection was higher than budget forecasts by \$36.21 million, due to increased business activity relating to tourism, consumer spending and collection of historical debt. However, this is offset by the actual Other Crown Revenue underperforming by \$8.11 million against Year-to-Date budget estimates as a result of less fisheries revenue being collected than anticipated. This is followed by Trading Revenue of \$6.37 million. Refer to Table 1 - Revenue on Behalf of Crown for details.

*The total Operating Expenses for General Government adjusted for depreciation for the year ended 30 June 2025 was \$194.06 million, which is \$23.71 million lower than budget estimates. This was mainly due to an overall underspend in Administered Payments of \$7.15 million. Another contributing factor is that additional budget has been approved via carry forward from the 2023-2024FY as well as through the supplementary budget process resulting in genuine underspends. Underspends in Personnel were caused by a combination of vacant positions within Government as well as agencies re-phasing their budgeted cash flows to meet immediate obligations ie. transferring budget from personnel to operating. Refer to Table 3 - Administered Payments for details

* Capital Expenditure: Capital expenditure was significantly lower than budgeted by \$20.09 million for the year ended 30 June 2025. Significant underspends in the Drainage Asset Management Programme, Bridges and Structures and other capital projects have contributed to this. Agencies are encouraged to appropriately plan and manage their Capital Budgets to ensure budgets are spent in the allotted periods, however given the unpredictable nature of the operating environment, delays have occurred. Refer to Table 4 - Capital Expenditure for more information.

Schedule 2: Cash Reserves General Government
30 June 2025

		30 Jun 2025 YTD \$'000	31 Mar 2025 YTD \$'000	Variance \$'000
Cash At Bank				
Term Deposits and Trust Accounts		164,350	207,328	(42,978)
Operational Bank Accounts		28,412	29,048	(636)
Foreign Exchange Reserves		10,722	11,566	(844)
Total Cash Reserves		203,484	247,942	(44,458)
Committed:				
Loan Repayment Fund ¹	LRF Act 2014	14,160	59,963	(45,803)
Outer Islands Reserves ²	IG Act 2012	1,204	1,253	(49)
Disaster Response Fund ³	Trust Fund	2,524	2,491	33
Infrastructure Trust Fund ⁴	Trust Fund	41,134	42,120	(986)
Aid Trust Fund ⁵	Trust Fund	45,331	45,204	127
Land/Law Trust/Other Agency Trust Funds	Trust Fund	17,207	17,016	191
Trust Account Deposits ⁷	Trust Fund	2,804	2,800	4
Total Committed Funds		124,364	170,847	(46,483)
Other General Funds:				
Government Department/Agencies Bank Accounts	General Fund	429	3,296	(2,867)
Vat/Tax Imprest and Customs Bonds Account ⁸	General Fund	3,426	3,751	(325)
General Reserves - Legacy	General Fund	1,734	3,683	(1,949)
Total Other General Funds		5,589	10,730	(5,141)
Estimated General Cash Reserve		73,531	66,365	7,166

¹ Loan Repayment Fund – This fund was legislated under the Cook Islands Loan Repayment Fund Act 2014; established for the purpose of repaying Government debts. Funds in this Account must not be withdrawn for any other purpose other than repayment of such debt.

² Outer Islands Reserves - Consists of funds held with each Outer Islands Administration. The Island Government Act 2012-13, section 55 states that the Island Governments are entitled to retain control over any revenues collected by them.

³ Disaster Response Trust – The establishment of this fund was detailed in the Cook Islands Disaster Emergency Trust Fund Policy which was approved by Cabinet in May 2011 (CM (11) 0157). The purpose is to enable a swift and coordinated response by the Disaster Response Executive once a State of Emergency or Disaster is activated.

⁴ Infrastructure Trust Fund (ITF) - Funds provided by the New Zealand Government for Infrastructure; establishment of these accounts is in line with the mandatory requirements stated in Part B, Section 17 of the CIGFPPM: Trust Fund Accounts.

⁵ Aid Trust Fund – Funds tagged for aid funded projects and programmes. The establishment of these accounts is in line with the mandatory requirements stated in Part B, Section 17 of the CIGFPPM: Trust Funds Accounts.

⁶ Land Trust/Law Trust and Other Agency Trust Funds - Funds held in trust on behalf of land and law related deposits at the Ministry of Justice and small trust account held at the Agencies eg. Hararanga Trust held at Penrhyn Island Administration. The establishment of these accounts is in line with the mandatory requirements stated in Part B, Section 17 of the CIGFPPM: Trust Fund Accounts.

⁷ Trust Account Deposit – Funds held by Crown for Law Trust, Workers Compensation Trust, Immigration bonds held, International unclaimed monies and Insurance Trust. The establishment of these accounts is in line with the mandatory requirements stated in Part B, Section 17 of the Cook Islands Government Financial Procedures and Policy Manual (CIGFPPM): Trust Funds Accounts.

⁸ VAT/Tax Imprest Accounts - Held by Revenue Management Department (RMD) as clearing account for Tax Refunds and Custom Bonds and Tax Revenues payable to Crown account; establishment of these accounts is in line with the mandatory requirements stated in Part B, Section 17 of the CIGFPPM: Trust Fund Accounts.

Schedule 3: Loan Repayment Fund Statement

	30 Jun 2025 YTD
	\$'000
Opening LRF Balance	59,964
Contribution to LRF Principal	887
Contribution to LRF Interest	-
Total Transfer into LRF by General Government	60,850
Realised Gain/(Loss) on Foreign Exchange	301
Transfer out of LRF	-
Interest earned by LRF	51
Total Inflows/(Outflows)	352
Principal paid out of LRF	42,886
Interest paid out of LRF	4,156
Total Outflows	47,042
Closing LRF Balance	14,160

In February 2014, the Parliament of the Cook Islands passed the *Cook Islands Loan Repayment Fund Act (LRF Act) 2014*, formally creating a Loan Repayment Fund (LRF). The aim of the LRF is to quarantine funds previously accumulated for loan repayments and to prevent them from being utilized for anything outside of debt servicing requirements.

Schedule 3 outlines the movement of funds in and out of the LRF account. Funds transferred in by the Government as appropriated and payments made for debt servicing and other service fees.

Schedule 4: Executive Council Orders

Section 70(3) (b) (i): Calculation	\$'000
Government Appropriation 2024/25	328,318
Supplementary Budget	396,303
Total Government Appropriation 2024/25	396,303
Excess (1.5%) of Total Appropriation	5,945
less: Approved expenditure as at Quarter-End	4,072
Total Balance	1,873

Executive Council Orders Authority	Budget	Agency	Budget	Agency	\$'000
Top up to the Operating Contingency fund			Contingency	CIG	347
Top up to the MPs Travel & Allowances POBOC			POBOC	CPS	464
Top up to the KRs Travel & Allowances POBOC			POBOC	CPS	51
Top up to the Special Select Committee Admin. Fund			Admin Pymt	CPS	72
Top up to the Head of State's Operating			Operating	HOS	19
Top up to the Vaka Maintenance Fund			Operating	MOI	150
Top up to the SIF - ODA Graduation Fund			Operating	MOI	131
Top up to the Welfare Payments - Allowances Fund			Operating	MOI	424
Top up to OPM operating for the National Security Advisor to the PM - short-term contract			Operating	OPM	80
Top up to Rakahanga Island Administration Operating			Operating	RAK	82
Top up to MFEM's Operating for the Tukao Cable Fault			Operating	MFM	135
Top up to Te Maeva Nui 60th Celebration Transportation			Operating	MCD	692
Top up to the Centre of Excellence in Information Technology			Operating	MOE	32
Top up to Te Maeva Nui 60th Celebration Transportation			Operating	MCD	1,240
Top up to OPM operating for the National Awards			Operating	OPM	25
Top up to the National Events fund to pay for the hosting fee to the Pacific Games Council (PGC)			Operating	MCD	89
Top up to the Pa Enua Mechanical Overseer Fund			Operating	OPM	20
Top up to the Pa Enua Machinery Maintenance Fund			Operating	OPM	20
Total Executive Council Orders Authority as at 30 June 2025					4,072

Section 70(3)(b) of the Cook Islands Constitution allows for expenditure to exceed the appropriation provided that the total amount of all sums issued and paid shall not exceed one and a half percent (1 ½ per cent) of the total amount of all sums appropriated by the Appropriation Act or Acts for that year.

Table 1: Revenue on Behalf of Crown (ROBOC)

	Budget Estimates Full Year 2024/25	Additional Funding Approval/Transfers	Total Budget & Approval	Budget YTD 30 June 2025	Actual YTD 30 June 2025	Variance to YTD Budget Estimates	Actual Vs Full Year Budget 2024/25
	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	%
Taxation Revenue							
Value Added Tax	85,069	3,347	88,415	88,415	110,936	22,521	125%
Individual Income Tax	37,486	8,483	45,970	45,970	46,368	399	101%
Company Income Tax	22,846	-4,376	18,470	18,470	29,815	11,344	161%
Import Duties	21,022	-6,527	14,494	14,494	13,834	-661	95%
Withholding Tax	1,556	1,358	2,915	2,915	2,817	-97	97%
Departure Tax	12,900	-776	12,123	12,123	14,835	2,711	122%
	180,879	1,508	182,387	182,387	218,605	36,218	120%
Other Revenue							
FSC - Vested Assets	-	-	-	-	-	-	0%
Financial Supervisory Commission - Return of Excess	100	-	100	100	569	469	569%
Immigration Fees	1,750	-	1,750	1,750	1,934	184	111%
IMO Subscriptions MCI	66	-66	-	-	-	-	0%
Court Services	27	-	27	27	21	-6	77%
Police Fines	60	-	60	60	25	-35	42%
US Fisheries Treaty (upfront days)	7,580	-	7,580	7,580	-	-7,580	0%
EU Agreement	400	-400	-	-	-	-	0%
Purse seine fishery	2,260	-1,760	500	500	663	163	133%
Longline Licenses and QMS	3,000	-	3,000	3,000	2,234	-766	74%
Other Fisheries and Auxilliary Vessel Licensing	160	-90	70	70	80	10	114%
Research Fees	2	-	2	2	3	1	171%
Permits	10	-	10	10	7	-3	67%
Vodafone Dividends	1,600	-	1,600	1,600	-	-1,600	0%
Numismatics	886	-	886	886	1,069	183	121%
Sale of Circulating Currency	195	-	195	195	374	179	192%
Drivers License Fees	260	-	260	260	343	83	132%
Motor Vehicle Registration	875	-	875	875	891	16	102%
Interest on Balances (Crown)	573	-	573	573	2,093	1,520	365%
Interest on Balances - Loan Reserve Fund	72	36	107	107	28	-79	26%
Interest on Balances from SOE Advances	1,304	-	1,304	1,304	2,428	1,124	186%
Foreign Investment Fees	28	-	28	28	34	6	121%
Upper Air Space Fees	812	-	812	812	-	-812	0%
Shipping Registry Licenses	98	-	98	98	316	219	323%
International Shipping Fee	25	-	25	25	20	-5	80%
Liquor License	60	-	60	60	60	0	101%
Tattslotto Grants	120	-	120	120	238	118	198%
Censorship Fees	1	-	1	1	0	0	63%
Land Court Fees	147	-	147	147	299	152	204%
Motor Vehicle Dealers	3	-	3	3	5	2	150%
Regional Fisheries Management Organisations SIOFA and SPRFMO	583	-	583	583	-	-583	0%
SIOFA and SPRFMO fisheries cost recovery	117	-	117	117	-	-117	0%
Core Sector Support	-	10,000	10,000	10,000	-	-10,000	0%
Other Revenue on Behalf of Crown	-	-	-	-	9	9	0%
	23,173	7,720	30,892	30,892	13,743	-17,149	44%
Total ROBOC	204,051	9,228	213,280	213,280	232,349	19,069	109%
Government Agencies & Island Governments Trading Revenue	4,328	116	4,445	4,445	6,374	1,929	143%
Total Operating Revenue	208,380	9,345	217,724	217,724	238,722	20,998	110%

Table 1: Revenue on Behalf of Crown (ROBOC) Commentary

	Comparative Actual June 2024	Actual YTD 30 June 2025	Year on Year	Year on Year	Commentary
	\$'000	\$'000	\$'000	%	<i>Note: Comments are provided on all Taxation revenue items. Refer to page 12 for a visual presentation of Tax Revenue items Year over Year (YoY).</i>
Taxation Revenue items					
Value Added Tax	96,285	110,936	14,651	15%	VAT collection has significantly increased compared to previous year by 15 percent as a result of increased business activity due to a surge in tourism numbers and inflation, which raises the value of taxable transactions even if the quantity remains unchanged. VAT revenue streams from non-tourism based sources include increased collections from import VAT collected on fuel, alcohol, tobacco and sugary drinks for the current reporting period. This YTD balance is inclusive of the VAT refunds paid out for the fiscal year as well as the clearing account for tax, which includes revenue collected from prior years.
Individual Income Tax	34,201	46,368	12,167	36%	Individual Income Tax was up by 36 per cent from a year ago. This is a reflection of steady PAYE contributions from larger employers and includes collections from taxpayers debt instalments for prior reporting periods. Additionally, this could also be an indication of more people obtaining employment overall.
Company Income Tax	14,209	29,815	15,606	110%	Company Income Tax was up by 110 per cent from a year ago. This is an indication of stronger economic growth leading to higher business profits. An additional contribution to this positive trend is the recovery of the tourism industry.
Import Duties	11,149	13,834	2,685	24%	Customs Tax was up by 24 percent from a year ago, mainly due to increase in imported goods from overseas as a result of high demand, driven by strong economic growth.
Withholding Tax	2,242	2,817	575	26%	Withholding and Provisional Tax was up by 26 percent from a year ago. Collections from tax on interest, dividends and royalties as well as tax payable on estimated annual incomes from companies have increased significantly compared to a year ago.
Departure Tax	9,326	14,835	5,509	59%	Departure Tax was up by 59 percent compared to a year ago. Departure tax includes collections from additional airline routes via Hawaii, Sydney and Tahiti for the YTD June 2025 quarter, with approximately 24 international flights per week arriving on Rarotonga.

	Comparative Actual June 2024	Actual YTD 30 June 2025	Year on Year	Year on Year	<i>Note: Comments are provided on Other Revenue items that have % generated significant revenue compared to the budget estimate.</i>
Other Revenue items	\$'000	\$'000	\$'000		
US Fisheries Treaty (upfront days)	3,382	0	-3,382	-100%	The Ministry of Marine Resources is experiencing delays in payments due to aid funding issues with the United States of America ie. changes in policy and administration. The USA Department of State has submitted an exemption to have these payments released with a tentative deadline of Sept 2025.
Longline Licenses and QMS	2,560	2,234	-326	-13%	Longline licenses and QMS Revenue was down by 13 percent from a year ago. La Nina climatic conditions continue to impede sale of longline quota, with the abundance and distribution of tuna stocks shifting to the western Pacific. Three consecutive La Nina cycles since 2020 is a rare and unusual occurrence.

CIG Tax Revenue Year over Year (YoY) June 2025 Report

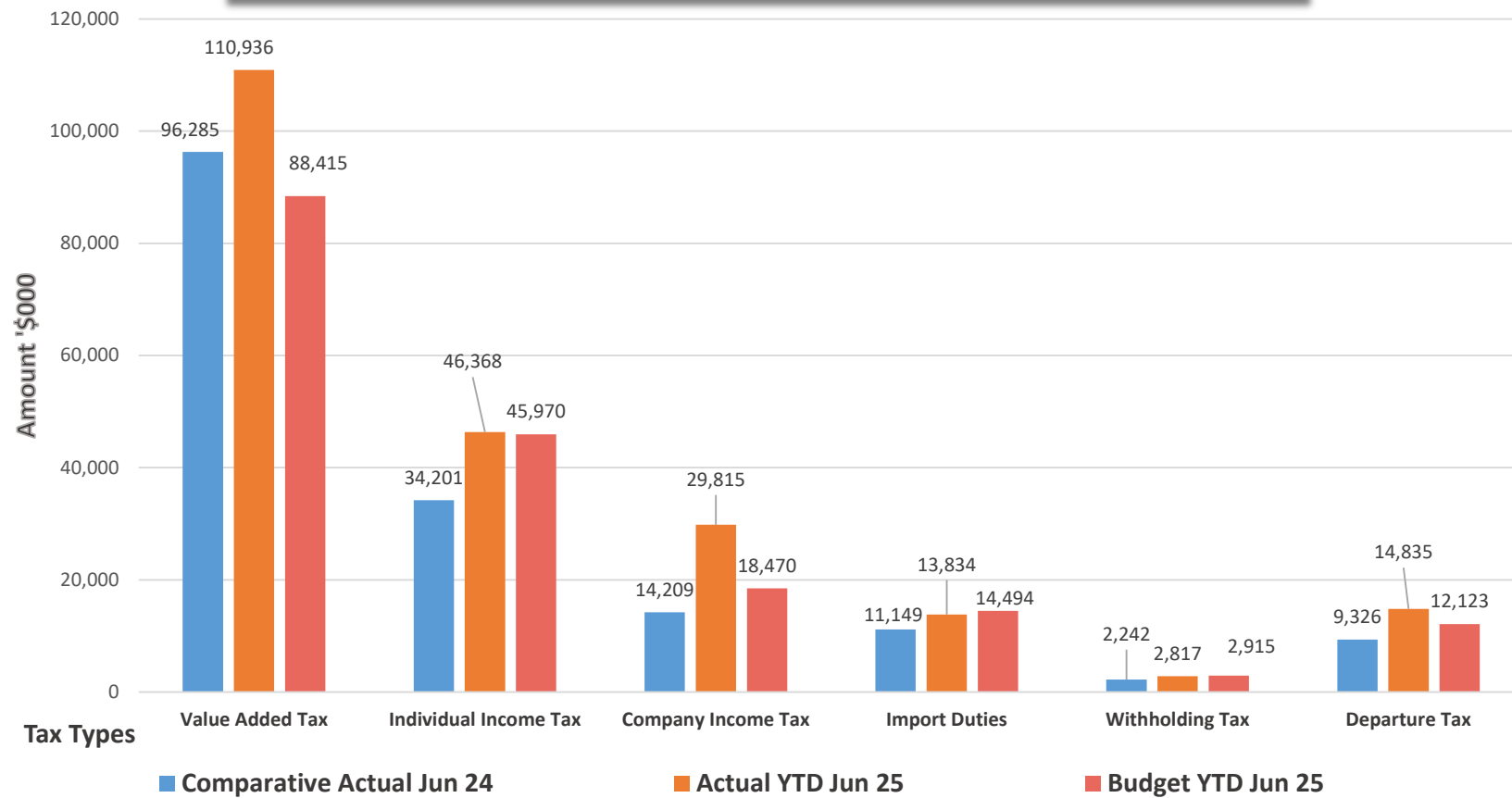


Table 2: Payments on Behalf of Crown (POBOC)

	Budget Estimates Full Year 2024/25	Carry Forwards from 2023/24	Additional Funding Approval/Transfers	Approved Transfers	Total Budget & Approval	Budget YTD 30 June 2025	Actual YTD 30 June 2025	Variance to YTD Budget Estimates	Actual Vs Full Year Budget 2024/25
	\$'000	\$'000	\$'000		\$'000	\$'000	\$'000	\$'000	%
Airport Authority Subsidy	1,000				1,000	1,000	1,000	0	100%
Audit Fees	103	52			155	155	100	55	65%
Bank of the Cook Islands - Social Assistance Subsidy	128				128	128	0	128	0%
BEPS Subscription	45				45	45	48	-3	107%
Caregivers Allowance	0				0	0	0	0	0%
Carer Order Payment	10				10	10	6	5	54%
Child Benefit	5,265		-208		5,057	5,057	5,049	8	100%
CIG Insurance	40				40	40	35	5	87%
Civil List - Constituency Visits	170				170	170	107	63	63%
Civil List - Personnel	2,872				2,872	2,872	2,939	-67	102%
Competition and Regulatory Authority	600				600	600	472	128	79%
Government Paid Maternity Leave	150		-5		145	145	140	5	96%
House of Ariki	337	17			354	354	352	2	99%
Infirm/Destitute Benefit	1,378		35		1,414	1,414	1,406	7	99%
International Subscriptions	1,040	21	361		1,422	1,422	1,401	21	99%
IMO - Maritime Organisation	63				63	63	61	2	97%
Maritime Radio Coverage	120				120	120	120	0	100%
MP Travel and Allowances (local and overseas)	450		464		914	914	673	240	74%
New Born Allowance	229		-40		189	189	188	1	99%
Old Age Benefit	14,830		218		15,048	15,048	15,042	6	100%
Pacific Catastrophe Risk Insurance	160	113			273	273	46	228	17%
Parliamentary Sitting Expenses	200		34		234	234	230	4	98%
Parliamentary Superannuation	180				180	180	67	113	37%
PERC Salaries and Administration Costs	58				58	58	54	4	93%
Ports Authority Subsidy	110				110	110	110	0	100%
Production of new currency, transportation and sale of old co	0				0	0	0	0	0%
KR Travel and Allowances (local and overseas)	109		51		160	160	160	0	100%
To Tatou Vai - POBOC [NEW]	3,000				3,000	3,000	2,976	24	99%
Fishing Licenses application fees	13				13	13	0	13	0%
Local Government Election	50				50	50	50	0	100%
Longline License application fees	12				12	12	0	12	2%
Palau Agreement Purse Seine fishing days scheme	150				150	150	44	106	29%
SIOFA and SPRFMO fisheries cost recovery	117				117	117	115	2	99%
	32,989	203	910	0	34,102	34,102	32,992	1,110	97%

Table 2: Payments on Behalf of Crown (POBOC) Commentary

	Full Year Budget	Actual YTD 30 June 2025	Actual Vs Full Year Budget	Commentary
	\$'000	\$'000	%	<i>Note: Commentary provided on POBOCs appropriated at an annual budget of over \$1 million.</i>
Airport Authority Subsidy	1,000	1,000	100%	This funding is to support the day to day operations of the Airport Authority in Rarotonga. The Authority has received its appropriation in full.
Child Benefit	5,057	5,049	100%	The child benefit is provided as financial assistance to aid parents or guardians in covering the expenses associated with the upbringing and education of a child. YTD expenditure was well within budget estimates for the year.
Civil List - Personnel	2,872	2,939	102%	This is to cover the salaries and allowances for the King's Representative and members of Parliament. YTD expenditure was slightly over annual budget estimates.
Infirm/Destitute Benefit	1,414	1,406	99%	This is a form of financial support designated for working-age individuals who are unable to support themselves through their own means or labour. YTD actual spend remains comfortably within overall annual budget forecasts at 99%.
Old Age Benefit	15,048	15,042	100%	This funding is to support retirees aged 60+ in their elderly years. YTD actuals aligned with annual budget estimates at 100% spend.
To Tatou Vai - POBOC	3,000	2,976	99%	This funding is to assist To Tatou Vai in its management and operations to supply and maintain Rarotonga's water network and infrastructure. YTD actuals show that To Tatou Vai has operated well within their overall appropriation, as 99% of the annual budget has been spent.

Table 3: Administrative Payments

	Budget Estimates Full Year 2024/25	Carry Forwards from 2023/24	Additional Funding Approval/Transfers	Re- Appropriated Amount	Total Budget & Approval	Budget YTD 30 June 2025	Actual YTD 30 June 2025	Variance to YTD Budget Estimates	Actual Vs Full Year Budget 2024/25
	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	%
Audit of Crown Accounts	30				30	30	30	0	100%
Asian Infrastructure Investment Bank (AIIB) Membership	31				31	31	31	0	100%
Airline Route Development	17,921	4,427		-427	21,921	21,921	20,571	1,350	94%
ASYCUDA Administrative Fund	100	100	-76		125	125	99	25	80%
Bridges and Drainage Maintenance	700				700	700	649	51	93%
Bus Service	26				26	26	26	0	100%
Caregivers Allowance	1,322				1,322	1,355	1,355	0	103%
Christmas Bonus	342		705		1,047	1,023	1,023	0	98%
CISNOC Grant	370				370	370	370	0	100%
CISNOC Grant Top Up EO 1.5%	0				0	0	0	0	0%
Cabinet Support Fund	270				270	270	242	28	90%
Cook Islands Cultural Fund	100		70		170	170	168	2	99%
Cook Islands Red Cross [MFM]	50				50	50	50	0	100%
Cook Islands Student Association Support	10	10			20	20	20	0	100%
Conduct a Labour Force Survey	0	179			179	179	0	179	0%
CIG Buildings Repairs & Maintenance	1,000				1,000	1,000	1,000	0	100%
COVID-19 Medical Response Fund	0				0	0	0	0	0%
Customs Appeal Authority	62				62	62	0		
Debt Advisory Services	0				0	0	0	0	0%
Domestic Hosting Entertainment	15				15	15	15	0	100%
Economic Recovery Roadmap - FMIS	612	93			705	705	603	102	86%
Economic Recovery Roadmap	541	1,974	-100	-1,456	959	979	217	762	23%
EIA Implementation	20				20	20	20	0	100%
EIA Process	110				110	110	113	-3	103%
EIA Support	20				20	20	20	0	100%
Environment Management in the Pa Enua	50				50	50	50	0	100%
Emergency Work	125		88		213	213	193	20	91%
Establishment of Shipping Services	800			-740	60	60	45	15	75%
Fisheries Development Facility	150				150	150	149	1	99%
FMIS Maintenance	150	60	-100		110	110	84	26	76%
Funeral Assistance Allowance	220				220	209	201	8	91%
Feasibility Study for Coastal Protection - Rarotonga & Pa Enua	0	400	-160		240	240	240	0	100%
Government Facilities Development Division	370		-17		353	353	354	-1	100%
Government Funded Scholarships	780	101			881	881	834	48	95%
Government Funded Scholarships - Fees Free	80				80	80	80	0	100%
Head of State Rent	13				13	13	13	0	100%
HOM's Salaries	2,063				2,063	2,063	2,006	57	97%
House of Ariki Operating	0				0	0	0	0	0%
House of Ariki - Personnel	0				0	0	0	0	0%
ICT Support Team	0				0	0	0	0	0%
Infrastructure Committee	70		10		80	80	80	0	100%
Internal Affairs Youth Program	45			-12	33	33	33	0	100%
International Exchange of Information System Upgrade (IGOR)	55		64		119	119	69	50	58%
International Labour Conference	0				0	0	0		
International Subscriptions	0				0	0	0	0	0%
Joint Venture with Seabed Minerals Authority	50		-20		30	30	29	1	98%
Judge's Allowances	465	112			577	577	355	222	62%
Land Agents Registration Board	11				11	11	0	11	0%
Land Records Update Project	120	31			151	151	99	52	65%

Table 3: Administrative Payments Cont'd

	Budget Estimates Full Year 2024/25	Carry Forwards from 2023/24	Additional Funding Approval/Transfers	Re- Appropriated /Approved <i>Carry Forward</i>	Total Budget & Approval	Budget YTD 30 June 2025	Actual YTD 30 June 2025	Variance to YTD Budget Estimates	Actual Vs Full Year Budget 2024/25
	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	%
Law and Order Clinical Psychologist	90				90	90	40	50	44%
Lease Extension	72				72	72	36	36	50%
Legal Aid	40				40	40	26	14	64%
Legal Provisions	100	59			159	159	4	155	3%
Legacy Waste - Vehicles & Whiteware	10				10	10	10	0	100%
Legacy Waste - Vehicles & Whiteware Public Awareness	20				20	20	20	0	100%
Legacy Waste - Vehicles & Whiteware Removal and Disposal	330				330	330	330	0	100%
Lexis Nexis - Portal Maintenance	80	101			181	181	85	96	47%
Management of Suwarrow Park	70				70	70	70	0	100%
Management of Suwarrow Park - Passage	30				30	30	30	0	100%
Marae Moana Ambassador	0				0	0	0	0	0%
Marketing Resources - Tourism Growth Strategy	5,476				5,476	5,476	5,356	120	98%
National Events	500	39	1,930		2,469	2,469	1,206	1,263	49%
National Census	0				0	0	0	0	0%
Natural Heritage Trust Fund	122				122	122	114	8	93%
NCD Fund	195				195	195	195	0	100%
Oceania Customs Organisation Conference (OCO)	50		12		62	62	60	2	97%
OPM ICT Activities - Internet Data and Fiber Connection	500				500	500	498	2	100%
OPM ICT Activities - Licenses and Software	450				450	450	450	0	100%
Pacific Islands Forum (PIFs) meeting	0				0	0	0	0	0%
Pacific Financial Technical Assistance Centre (PFTAC)	40				40	40	40	0	100%
Pa Enua Connectivity	0				0	0	0	0	0%
Pa Enua Machinery Maintenance Fund	100		20		120	120	100	20	83%
Pa Enua Mechanical Overseer	140		20		160	160	125	35	78%
Pa Enua Tax Policy - RMS Tax System Change	80			-80	0	0	0	0	0%
Patient Referrals	1,850	383			2,233	2,233	2,200	33	99%
Patient Referrals Top Up EO 1.5%	0				0	0	0	0	0%
Pharmaceuticals	1,168				1,168	1,168	1,528	-361	131%
PM Social Responsibility Fund	483				483	483	475	8	98%
Police Youth Program	45		-30		15	15	14	1	96%
Post Tax Amnesty Work	0				0	0	0	0	0%
Power Subsidy	109				109	92	92	0	84%
Price Tribunal Committee	45	3	130		178	178	129	49	73%
Private School Funding - Aitutaki SDA	197		49		247	247	247	0	100%
Private School Funding - Blackrock	94		17		111	111	111	0	100%
Private School Funding - Creative Centre	134		36		170	170	170	0	100%
Private School Funding - Immanuel Akatemia	250		52		303	303	303	0	100%
Private School Funding - Nukutere	716		143		860	860	860	0	100%
Private School Funding - Papaaroa	273		45		317	317	317	0	100%
Private School Funding - St. Josephs	427		95		522	522	522	0	100%
Private School Funding - Te Uki Ou	644		89		733	733	733	0	100%
Production of new currency, transportation and sale of old coins	350	75			425	425	288	137	68%
Provision for Inter-Island Shipping	500	643		-207	936	936	936	0	100%
Provision for Land Rentals	400				400	400	400	0	100%
Public Sector Strengthening - Process & Systems	86	53	-13		126	126	2	124	2%
Public Sector Strengthening - Renovation Support	0				0	0	0	0	0%
KR Social Responsibility Fund	8				8	8	8	0	98%

Table 3: Administrative Payments Cont'd

	Budget Estimates Full Year 2024/25	Carry Forwards from 2023/24	Additional Funding Approval/Transfers	Re- Appropriated Amount	Total Budget & Approval	Budget YTD 30 June 2025	Actual YTD 30 June 2025	Variance to YTD Budget Estimates	Actual Vs Full Year Budget 2024/25
	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	%
Religious Advisory Council	10				10	10	10	0	100%
Remuneration Tribunal Committee	0				0	0	0	0	0%
Returned Services Association	5				5	5	5	0	106%
Road and Civil Maintenance	800		500		1,300	1,300	1,299	1	100%
School Security	230		27		257	257	257	0	100%
Seabed Minerals Compliance Development	0		200		200	200	0	200	0%
Seabed Minerals Sector Development	200	175	-200		175	175	196	-21	112%
Search and Rescue	20				20	20	20	0	100%
Serious Crime Investigations	100		-42		58	58	53	5	92%
SIF - CIG Contribution	1,000			-30	970	970	966	4	100%
SIF - ODA Graduation Support Fund	687				687	687	687	0	100%
Special Assistance Projects	250				250	250	250	0	100%
Special Investigative & Prosecution Services	50				50	50	41	9	82%
Special Select Committee	120		72		192	192	191	0	100%
State Events	40				40	40	3	37	8%
Standard and Poors Subscription	70				70	70	52	18	74%
Strengthening Technical Capacity and Knowledge	100				100	100	100	0	100%
Subsidy of audio/visual broadcasting in Pa Enea	45				45	45	38	7	85%
Tarai Vaka Fund	20				20	20	0	20	2%
Manihiki Island Government Tukao Cable	0		135		135	135	98	37	73%
Te Kopapa Reo Maori Board	15				15	15	14	1	93%
Te Kukupa - Fuel Contribution	100		-81		19	19	8	11	44%
Te Maeva Nui 60th Celebration Transportation	1,230		702		1,932	1,932	0	1,932	0%
Tertiary Training Institutions - Operating	540		-52		488	488	487	2	100%
Tertiary Training Institutions - Personnel	500		52		552	552	576	-25	104%
The Centre of Excellence in Information Technology (CEIT)	60		32		92	92	96	-4	104%
The Centre of Research and Policy Studies	80				80	80	80	0	99%
To Tatou Vai - Administered Payment	0		505		505	505	505	0	100%
Universal Access Fund	51				51	51	0	51	0%
University of the South Pacific Contribution	205				205	205	205	0	100%
Vaka Maintenance	450				450	450	450	0	100%
Waste Management	1,015				1,015	1,015	1,015	0	100%
Water Maintenance	134				134	134	134	0	100%
Workforce Development	234				234	234	234	0	100%
Community Support Fund						0	0	0	
							0	0	
	53,905	9,020	4,910	-2,952	64,883	64,884	57,737	7,147	89%

Table 3: Administrative Payments Commentary

Administered Payment	Full Year Budget	Actual YTD 30 June 2025	Actual Vs Full Year Budget 2024/25	Commentary
	\$'000	\$'000	%	
				<i>Note: Commentary provided on Administered Payments appropriated at an annual budget of over \$1 million.</i>
Airline Route Development	21,921	20,571	94%	This budget is to subsidise the cost of direct flights from non-NZ markets to Rarotonga, which is necessary to support tourism recovery. Actual YTD expenditure is lower compared to YTD budget estimates due to a genuine underspend during the year. YTD actual spend includes consultancy fees for aviation and quarterly contract payments to partner airlines. A supplementary budget increase was noted from \$17.9m to \$22.3m during the March 2025 quarter and reappropriation of \$500k as well as a carry forward of \$1.35m was approved in the June 2025 quarter.
Economic Recovery Roadmap	1,664	820	49%	This budget is to support economic stimulus measures for a sustainable economic recovery from the impacts of COVID-19. YTD expenditure includes professional services fees for training and development of key Government personnel, loan administration fees for the Business Continuity Credit Facility, salaries etc. A supplementary budget increase was noted from \$1.1m to \$3.1m during the 3rd quarter and \$1.47m was approved for reappropriation to the 2026FY.
HOM's Salaries	2,063	2,006	97%	YTD actual spend relating to the payment of Head of Ministries (HOM's) in the Cook Islands Government for salaries and is within YTD and annual budget estimates.
Marketing Resources - Tourism Growth Strategy	5,476	5,356	98%	This budget is for Cook Islands Tourism to promote the Cook Islands as an ideal travel destination. YTD actual expenditure of \$5.356mil relates to International Representation, Stakeholder Management, Sales and Marketing, Public Relations , E-Commerce and Destination Development.
Pharmaceuticals	1,168	1,528	131%	This Funding is to cover the procurement of essential medical consumables and supplies as per EML, to ensure delivery of health services and treatment to both Rarotonga and Pa Enua. A total overspend of \$360k was observed during the quarter end June 2025 due to agency processing a budget transfer despite being declined initially.
Tertiary Training Institutions	1,040	1,063	102%	This Budget is to support the operating expenses for the Cook Islands Tertiary Training Institute to deliver courses in Rarotonga and the Pa Enua. YTD Expenditure includes Tutors, Professional Services & communication expenses. There was an overspend in personnel due to being slightly underbudgeted.
CIG Buildings Repairs & Maintenance	1,000	1,000	100%	This budget is to manage medium to large-scale repairs, replacements and maintenance of CIG buildings and public places, parks and reserves on Rarotonga and Pa Enua. The annual budget was fully utilized by year-end June 2025.

National Events	2,469	1,206	49%	A supplementary budget increase from \$500k to \$2.5m was noted. A carry forward of \$1.28m was approved for the FY2026, as majority of the expenditure was incurred in July 2025 for the Te Maeva Nui 60th Constitution celebrations. This indicates that the FY2025 budget was over-estimated.
Te Maeva Nui 60th Celebration Transportation	1,932	0	0	The purpose of this budget is to support transportation needs in preparation for TMN 2025 60th celebration of self-governance. This includes shipping & airline services to facilitate round-trip for Cook Islands residents from Pa Enua to Rarotonga. \$1.23m was approved for reappropriation to the 2026FY.
Patient Referrals	2,233	2,200	99%	This budget enables people living in the Cook Islands to access secondary and tertiary level health services that are not available in the Pa Enua or Rarotonga. Patients travel by boat or plane within the Cook Islands and to New Zealand. A supplementary budget increase from \$1.8m to \$2.2m was noted.
SIF - CIG Contribution	970	966	100%	The purpose of this budget is to offer funding schemes within the Cook Islands with the main focus areas in Gender, Children and Youth, the elderly, Persons with disabilities, Domestic violence and Mental health. The annual budget was fully utilised.
Private School Funding	3,262	3,262	100%	This budget is to ensure equitable access to quality education through funding of registered private schools (8) for operations and teaching personnel. A supplementary budget increase from \$2.7m to \$3.2m was noted. The annual budget was fully utilized by year-end June 2025.
Welfare Payments - Allowances	2,949	2,921	99%	This budget covers caregivers allowance, Christmas bonus, funeral assistance, power subsidy and special assistance. YTD expenditure is 99% of total annual budget. A supplementary budget increase from \$2.2m to \$2.9m was noted.

Table 4: Capital Expenditures

	Budget Estimates Full Year 2024/25	Carry Forwards from 2023/24	Additional Funding Approval/Transfers	Re-Appropriated Amount 2025/26	Total Budget & Approval	Budget YTD 30 June 2025	Actual YTD 30 June 2025	Variance to YTD Budget Estimates	Actual Vs Full Year Budget 2024/25
	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	%
Pa Enua Government Building Projects - Northern Group	120				120	120	25	95	21%
Aitutaki Capital Funding	16				16	16	14	2	89%
Aitutaki Water Management	700				700	700	287	413	41%
Arutanga Harbour Project	1,210	76			1,286	1,286	1,283	3	100%
Geotech Scoping & Feasibility	-	82	-82		-	-	-	-	0%
Atiu Capital Funding	12				12	12	11	1	91%
Auditorium Equipment Replacement Programme	160				160	160	138	22	86%
General X-Ray & Mammography Systems	600	175			775	775	337	439	43%
Bridges and Structures Asset Management and Improvement Programme	1,490	404	373		2,267	2,267	1,256	1,011	55%
Drainage Asset Management and Improvement Programme	1,000	562			1,562	1,562	156	1,407	10%
Fund to be Prioritised by Education	300				300	300	299	1	100%
Fund to be Prioritised by Health for Technical Equipment	300				300	300	299	1	100%
Government Building Projects	-	437	-373		64	64	61	3	95%
Government Building Projects - Rarotonga	539	527	185		1,252	1,252	1,228	24	98%
Government IT Network	300				300	300	300	-	100%
Land Acquisition	500	95			595	595	135	460	23%
Mangaia Capital Funding	12				12	12	11	1	91%
Manihiki Capital Funding	10				10	10	10	-	97%
Mauke Capital Funding	10				10	10	5	5	52%
Mitiaro Capital Funding	8				8	8	7	1	86%
Purchase of Capital Equipment	-	54			54	54	48	5	90%

Table 4: Capital Expenditures Cont'd

	Budget Estimates Full Year 2024/25	Carry Forwards from 2023/24	Additional Funding Approval/Transfers	Re-Appropriated Amount 2025/26	Total Budget & Approval	Budget YTD 30 June 2025	Actual YTD 30 June 2025	Variance to YTD Budget Estimates	Actual Vs Full Year Budget 2024/25
	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	%
Pa Enua Government Building Projects - Southern Group	-	226			226	226	55	171	24%
Pa Enua Marine Infrastructure Improvement Programme	2,370		-300		2,070	2,070	97	1,972	5%
Pa Enua Air Infrastructure Improvement Programme - CIG	-	289			289	289	210	79	73%
Pa Enua Capital Distribution Fund	300	1,239		-300	1,239	1,239	344	894	28%
Palmerston Capital Funding	10				10	10	8	2	84%
Penrhyn Capital Funding	12				12	12	11	1	95%
Pukapuka Capital Funding	12				12	12	12	-	96%
Rakahanga Capital Funding	8				8	8	7	1	82%
Rarotonga Cyclone Shelters - Remediation	250				250	250	133	117	53%
Revenue Management System Upgrade (RMS10)	1,987				1,987	1,987	189	1,798	10%
Roads Asset Management and Improvement Programme	5,988	2,114	5,000		13,102	13,102	2,315	10,787	18%
Shipping Vessel Procurement			3,000	-3,000	-	-	-	-	
To Tatou Vai - Capital [NEW]	500	1,000			1,500	1,500	1,602	-102	107%
Tepuka Sanitation	200		-103		97	97	30	67	31%
Water and Sanitation Infrastructure Improvement Programme	150	58	300		508	508	103	405	20%
CLO Printer	-	-	13		13	13	12	1	94%
	19,074	7,339	8,013	-3,300	31,126	31,126	11,038	20,088	35%

Table 4: Capital Expenditure Commentary

Capital Fund	Full Year Budget	Actual YTD 30 June 2025	Actual Vs Full Year Budget 2024/25	Commentary
	\$'000	\$'000	%	<i>Note: Commentary provided on Capital Expenditure appropriated at an annual budget of over \$1 million and less than 10% budget utilisation YTD</i>
Drainage Asset Management and Improvement Programme	1,562	156	10%	This budget relates to the maintenance and improvement of road drainage on Rarotonga. YTD actual spend mainly consists of personnel costs for workers doing maintenance. A new contract has been rewarded to a supplier as of Dec 2024 and costed less than ICI's engineers initial estimates. A supplementary budget increase from \$1m to \$1.5m was noted.
Pa Enua Marine Infrastructure Improvement Programme	2,070	97	5%	This is to support the ongoing development of marine infrastructure for the Pa Enua, which serves as a key means of transportation of goods and passengers throughout the country. Procurement for a contractor to carry out works on the Atiu Harbour project as well as securing heavy duty equipment for the Nassau Harbour is currently underway.
Arutanga Harbour Project	1,286	1,283	100%	This project involves the development and improvement of the Arutanga Harbour in Aitutaki. YTD expenditure consists of salary and labour costs, acquisition of heavy-duty equipment ie. the purchase of a 20,000 litre tank of diesel, freight and customs clearances as well as repairs and maintenance costs. A supplementary budget increase from \$1,21m to \$1.28m was noted.
Revenue Management System Upgrade (RMS10)	1,987	189	10%	This project is for the upgrade of MFEM's Revenue Management Division (RMD) tax management software platform from Revenue Management System (RMS) version 7 to version 10. YTD expenditure consists of consultancy fees and ongoing support/maintenance costs. This project has been temporarily paused due to changes in key personnel.
Roads Asset Management and Improvement Programme	13,102	2,315	18%	This is for the continuation of road improvement projects on Rarotonga. YTD expenditure includes labour costs, professional engineering and project management services, fuel and materials. There have been delays for works on the Nikao backroad due to land acquisition matters. A supplementary budget increase from \$5.9m to \$13.1m was noted.

To Tatou Vai - Capital	1,500	1,602	107%	This budget is related to the continual work towards the completion and replacement of asbestos cement mains and transferring water from old water connections to new ones, as well as the construction of the sludge facility. YTD expenditure is inclusive of purchasing materials for meters and customs clearance. A supplementary budget increase from \$500k to \$1.5m was noted. Materials costed more than anticipated, resulting in a overspend.
Government Building Projects - Rarotonga	1,252	1,228	98%	This budget funds the ongoing maintenance of CIG buildingd and facilities on Rarotonga. Projects may vary depending on CIG's priority list. YTD expenditure is 78% of annual budget and a supplementary budget increase from \$539k to \$1.06m was noted.
Bridges and Structures Asset Management and Improvement Programme	2,267	1,256	55%	The purpose of this fund is to undergo bridge structure replacement works, structural inspections and repairs to improve safety for the public. Priority bridges include Bakers bridge, Sheraton and bridge near KR residence. This project also received supplementary budget increase from \$1.4m to \$1.8m.
Shipping Vessel Procurement	0	0	0%	This is a supplementary budget of \$3m with no YTD expenditure reported. The full appropriation was approved for reappropriation from the 2025FY to the 2026FY.
Pa Enua Capital Distribution Fund	1,239	344	28%	This budget is designed for acquiring standardised equipment to ensure each Island administration possesses a baseline level of equipment. A supplementary budget increase from \$300k to \$1.5m was noted to assist the preparations for Te Maeva Nui 2025. \$300k was approved to be reappropriated from 2025FY to 2026FY.

	Loan start date	Loan end date	Loan currency	Original loan amount	Interest rate	Mar 2025 Balance ('000)	Principal Payments ('000)	Draw Downs	FOREX Adjustment ('000)	Revaluation/ Adjustments	Jun 2025 Balance ('000)	Change Jun Qtr ('000)
Asian Development Bank												
Concessional OCR Loans												
Second multi project loan - 849	Dec-87	Aug-27	SDR	2,150	1.00%	465			14		451	(14)
Outer Islands telecommunications project loan - 1031	Oct-90	Aug-49	SDR	2,578	1.00%	1,953			59		1,894	(59)
Second Cook Islands Development Bank loan - 1155	Mar-92	Dec-31	SDR	1,085	1.00%	589	41		17		530	(58)
TCI Emergency Loan- 1171	Aug-92	Jun-32	SDR	349	1.00%	208	14		(2)		196	(12)
Pearl Loan (1994) - 1309	Dec-94	Aug-34	SDR	272	1.00%	261			8		253	(8)
Education development- 1317	Feb-95	Aug-34	SDR	1,852	1.00%	1,590			48		1,543	(48)
Third Cook Islands Development Bank loan- 1380	Jan-96	Dec-00	SDR	1,977	1.00%	1,419			43		1,377	(43)
Economic restructuring loan - 1466	Sep-96	Sep-36	SDR	3,430	1.00%	3,354			101		3,253	(101)
Cyclone Rehabilitation Project loan - 1588	Jan-97	Jan-38	SDR	583	1.00%	612			18		594	(18)
Waste Management loan - 1832	Dec-01	Jun-33	SDR	1,695	1.50%	1,302	76		38		1,189	(113)
Cyclone Emergency Assistance loan- 2174	Jun-05	Jan-45	SDR	1,895	1.00%	3,338	41		99		3,198	(140)
(SF) Avatiu Ports Development Loan - 2473	Sep-09	Nov-40	SDR	4,524	1.50%	4,187	217		121		3,849	(338)
Regular OC Loans						19,277	389	-	563	-	18,326	(952)
(OCF) Avatiu Ports Development Project Loan - 2472	Sep-09	Nov-33	NZD	8,697	5.77%	6,852	244				6,608	(244)
(SF) Economic Recovery Support Program Loan - 2565	Jan-10	Oct-24	NZD	11,053	2.52%	1					1	0
(OCF) Avatiu Ports Development Project Loan- 2739	Dec-11	Nov-35	NZD	5,290	2.64%	4,083	106				3,977	(106)
(OCR) Economic Recovery Support Program 2 Loan - 2946	Dec-12	Oct-27	NZD	11,053	2.75%	1,511					1,511	0
(OCF) Renewable Energy Sector- 3193	Jan-15	Jun-36	NZD	12,980	1.15%	8,006	348				7,658	(348)
(OCR) Undersea Broadband Cable Loan- 3632	Jul-19	Jun-39	USD	15,000	2.65%	22,768			1,345		21,423	(1,345)
Disaster Resilience Program (Phase 2) - 3933	Dec-19	Jun-35	NZD	15,676	1.13%	14,370	653				13,717	(653)
COVID 19 Active Response - 4010	Jan-21	Jan-30	NZD	30,409	1.13%	27,802	9,778				18,024	(9,778)
Supporting Sustainable ERP - 4161	Dec-21	Dec-33	NZD	55,540	2.19%	55,540	1,248				54,292	(1,248)
Resilient Transformation Program - Subprogram 1 - 4563	Dec-24	Dec-64	NZD	49,743	1.00%	49,743					49,743	0
Total ADB						190,676	12,377	-	1,345	-	176,954	(13,722)
Asian Infrastructure Investment Bank (AIIB)						209,953	12,766	-	1,908	-	195,280	(14,674)
COVID-19 Active Response & Economic Support - 0461A												
	Jan-21	Jun-30	USD	20,000	0.25%	32,023	30,833		1,191		(0)	(32,024)
						32,023	30,833		1,191		(0)	(32,024)
Export -Import Bank of China												
Indoor Sports Stadium & Upgrade of Existing Sports Facilities	Aug-08	Aug-28	RMB	74,100	1.80%	3,662			169		3,493	(169)
Rarotonga Water Ring Main Upgrade Loan	Dec-12	Dec-32	RMB	118,000	2.00%	15,565			718		14,847	(718)
Total China Bank						19,227	-	-	887	-	18,340	(887)
Total Gross Borrowings						261,204	43,599	-	3,986	-	213,619	(47,585)
Less Loan Repayment Fund (LRF)						59,963	47,042	60,850	(301)	(51)	74,123	14,160
Net Borrowings by the Crown						201,240	(3,444)	(60,850)	4,287	51	139,496	(61,745)
Less Avatiu Port Development & Avaroa Cable Ltd (SOE)						37,890	567		1,466		35,857	(2,032)
Net Borrowing by the General Government						163,351	(4,010)	(60,850)	2,821	51	103,638	(59,712)
<i>*The General Government's 'Net Borrowing' is equivalent to Total Gross Borrowings, less the Loan Repayment Funds (LRF) and SOE Borrowings.</i>												

- 0 -

Net Borrowing by the General Government

The movement for the period is a decrease of \$59.7 million, this is primarily due to the decrease in the Loan Repayment Fund of \$45 million for the purposes of making a full repayment for AIIB COVID-19 Response Loan at its current balance of USD \$18M and the partial prepayment of NZD\$8M on the ADB COVID19 Active Response Loan.

In January 2021 the Government of the Cook Islands took out a USD\$20M loan with the AIIB to provide general budget support to the Cook Islands. The COVID-19 Active Response and Economic Support Program's objective was to contribute to the Cook Island's spending on COVID-19 crisis measures with a particular focus on social and economic protection through:

- (i) strengthen the health care system's COVID-19 response measures;
- (ii) protect livelihoods by compensating for economic losses; and
- (iii) deliver economic relief to affected businesses.

This loan was to be serviced over 10 years with final repayment to be made in June 2030. In June 2025, the Government of the Cook Islands fully paid off the loan at its current balance of USD\$18M.

Source: NZ Reserve Bank Website for USD and RMB

Table 5.1 Average Foreign Currencies against NZD	Mar-25	Jun-25	Movements
Foreign Currencies			
United States Dollars (USD)	0.5710	0.6068	0.035800
Chinese Yuan (RMB)	4.1471	4.3477	0.200600

The above foreign currencies rates were used to calculate fair value balances of existing loans as at 30 June 2025. The exchange rate movement for the quarter shows there has been a slight increase in the USD to NZD rate, therefore less NZD are required to pay for USD loans

Table 5.2 Composition of Crown Debt by Currencies in Percentage (%)

New Zealand (NZD)	65%
Chinese Yuan (RMB)	11%
US Dollars (USD)	13%
Special Drawing Rights (SDR)	11%
	100%

Table 6: Official Development Assistance

Development Partner	Donor	Budget Estimates Full Year 2024/25	Supplemenatry Budget Estimates 2024/25	Actual YTD 30 June 2025
Asian Development Bank		2,466,656	4,466,656	414,875
China		2,767,695	2,817,695	204,477
European Union		1,996,117	1,996,117	776,366
Forum Fisheries Agency		280,000	280,000	-
Global Environment Facility		2,989,944	2,989,944	1,224,273
Green Climate Fund		11,456,233	11,456,233	1,978,316
ILO		-	-	-
India		-	-	-
Japan		5,800,000	5,800,000	1,383,661
Korea		-	-	-
New Zealand		52,923,176	53,688,903	9,508,926
Other		5,270,000	5,270,000	2,679,899
SPC		420,000	420,000	-
UN Adaptation Fund		-	-	-
UNDP		1,721,500	1,721,500	418,878
UNESCO		40,000	40,000	1,468
UNICEF		188,340	357,996	173,154
WHO		-	-	-
UNEP		543,048	543,048	410,158
SPREP		410,000	410,000	-
Australia		357,787	357,787	216,043
Pacific Island Forum Secretariat		-	-	-
Saudi Arabia		337,576	337,576	201,322
Switzerland		-	-	-
Food and Agriculture Organisation		72,500	243,925	105,339
Rapid Natural Capital Assessment - Cook Islands Pilot Project		-	47,640	47,640
Total Official Development Assistance		90,040,572	93,245,021	19,744,793
				22%

<p>New Zealand Programs</p> <p>The NZ Ministry of Foreign Affairs and Trade acting through the NZ High Commission in Rarotonga provided an initial contribution of \$12 million in December 2019 to establish the Cook Islands Infrastructure Trust Fund (ITF) for investments in physical infrastructure for essential services, facilitating implementation of National Infrastructure Investment Plan (NIIP). In March 2022, the NZ Government gave additional grant contribution of \$40 million to the ITF to help stimulate the Cook Islands' economy through capital works.</p> <p>Allocation decisions for infrastructure projects are mutually agreed between both the New Zealand and Cook Islands governments through the ITF Steering Committee.</p> <p>Two project proposals from the pipeline were approved in November 2022 totalling NZ\$13.6 million for:</p> <p>(i) Avarua Town Plan for NZ\$7,600,000</p> <p>(ii) Manihiki Airport Improvement Project – Phase 1 for up to NZ\$6,000,000 for the procurement of plant and machinery.</p> <p>The Avarua Town Plan project have commenced and construction is progressing well. The foundation and structure of the market project are about 85% complete, with completion estimated for mid-2025. The facility and infrastructure components are making good headway, with 30% of work completed. Work on essential infrastructure system is also on track.</p> <p>Actual expenditure for the Avarua Town Plan project to June 2025 is NZ\$4,114,100.69.</p> <p>In March 2024, the Pa Enua Infrastructure Assessment Concept Note was approved NZ\$398,880. The project is advancing well with a focus on strengthening asset maintenance in the Pa Enua. Asset data collection is underway, with three islands completed and fourth in progress. The data is being shared with Island Governments to support long-term planning.</p> <p>Actual spend to June 2025 is NZ\$52,823.19.</p> <p>In August 2024, the Manihiki Airport Improvement Project – Phase 2 was approved further funding of NZ\$13,807,607.95 for the construction works. Total funding increased to NZ\$19,807,607.95. Actual spend for Phase 1 to June 2025 is NZ\$4,080,294.90. ICI has completed the RFQ process to support Phase 1 of the Manihiki Airport Improvement Project. Several major plant and equipment have been procured, with some already delivered to Rarotonga and others currently under construction or being prepared for shipment.</p> <p>The ITF also granted full approval for funding of NZ\$4,500,000 for the Rarotonga International Airport Runway Slab Replacement Project Phase 2. Preparatory work is currently underway.</p> <p>Furthermore, conditional approval for the following proposal were granted:</p> <p>(i) Rarotonga International Airport Runway End Safety Area (RESA) Extension Program – NZ\$9,187,000</p> <p>(ii) Aitutaki Runway Strip Land Reclamation Project – NZ\$1,396,000</p> <p>Kerekere Moana – Climate Flexible Facility</p> <p>The New Zealand Government, represented by the MFAT, has pledged up to \$24.0 million to the Cook Islands Government for climate principal projects. The funding will be administered through the ITF according to the principles outlined in the Kerekere Moana Partnership Arrangement. The Cook Islands has received the first tranche of \$14.0 million. High-level commitments have been made for improvements to renewable energy in the Northern Group. The Cook Islands received the second tranche of \$10.0 million in funding in 2024. In November, the ITF Committee also granted conditional approval for the funding request of \$1.25 million for the Climate Resilience Aitutaki Water Supply project, to be implemented by ICI.</p> <p>There are following projects which are currently in progress as well:</p> <ul style="list-style-type: none"> Improving Geospatial Data - LIDAR Pacific Maritime Safety Programme Cook Islands Climate Change: Improving Access to Finance Cook Islands Domestic ICT Connectivity Improvements
<p>European Union Programmes</p> <p>European Development Fund – Budget Support to the Sanitation Sector</p> <p>The EU Development fund – Budget supports the Cook Islands priority of improving the Sanitation Sector. The Cook Islands submission under the 11th EDF funding cycle approved by the EU focusses on upgrading commercial facility sewage systems on Aitutaki and Rarotonga to meet the Public Health (Sewage and Wastewater Treatment and Disposal) Regulations 2014 standards. Total actual spend to June 2025 - \$183,848.98.</p> <p>Sustainable Fisheries Partnership Agreement 2022-2024 - Multiyear (Fisheries) Policy Support</p> <p>The EU Development Fund provides contribution towards Sustainable Fisheries Partnership Agreement (SFPA). This includes an annual fisheries sector contribution of EUR 350,000 by the European Commission under the 4-year protocol. The Agreement also focuses on resource conservation and environmental sustainability, ensuring that all EU vessels are subject to the same rules of control and transparency. Total actual spend to June 2025 - \$592,517.35</p>
<p>Japan Programmes</p> <p>Japan For Poverty Reductions (JFPR) - Supporting Safe Recovery of Travel and Tourism in Cook Islands – (administered by Asian Development Bank). The Supporting Safe Recovery of Travel and Tourism Project will strengthen the capacity and readiness of the Cook Islands to safely receive tourists and support the country's economic recovery from the negative impacts of the coronavirus disease (COVID-19) pandemic. Total Actual 3rd Party spend to June 2025: NZ\$414,875.18</p> <p>Also, The Japan Economic & Social Development Programme FY2023 Grant of five hundred and twenty million Japanese Yen (¥520,000,000), (equivalent to NZ\$5,797,860.00) is to the procurement of a cargo and passenger vessel to contribute towards strengthening critical transportation to maintain a link from Rarotonga to the Pa Enua. Official endorsement was completed on 30 September 2023.</p> <p>Total Actual 3rd Party spend to June 2025: NZ\$1,383,661.10</p>

<p>United Nations Programmes</p> <p>The list of following projects supported by UN Programmes:</p> <ul style="list-style-type: none"> • First Biennial Transparency and Fourth National Communication Report (BTR1/NC4) – to assist in building national capacities to fulfil the Cook Islands commitments under the Convention on a continuous basis, whilst also increasing the awareness on climate change issues, fostering better integration of climate change into national, sectoral policies, strategies and programmes. Total actual spend to June 2025 - \$223,821.69 • Institutional Strengthening Project (ISP) - This funding is to operate an effective and well-organized National Ozone Unit (NOU) to support the country’s compliance with the control measures and other obligations under the Montreal Protocol. Total actual spend to June 2025 - \$57,000.00 • Global Biodiversity Framework Early Action Support Project – The United Nations Environment Programme (UNEP), through the Global Environment Facility (GEF), is providing technical support and financial assistance to countries to review and update their National Biodiversity Strategy and Action Plans (NBSAPs) through the GBF-Early Action Support project. Total actual spend to June 2025 - \$308,240.80 • <input type="checkbox"/> Intangible Cultural Heritage • <input type="checkbox"/> UNICEF INTAFF Support Cook Islands Development of Disability Action • <input type="checkbox"/> UNICEF INTAFF MIS Piloting & Implementation Phase • <input type="checkbox"/> UNICEF INTAFF Cook Islands National Policy for Children
<p>Global Environment Facility (GEF)</p> <p>The following projects are included under GEF:</p> <ul style="list-style-type: none"> • <input type="checkbox"/> GEF 7 National Project - This project aims to reduce and mitigate negative environmental impacts of the key development sectors (agriculture, infrastructure, tourism), which are the main national drivers of biodiversity and habitat degradation, through mainstreaming integrated, sustainable management of land and coastal waters across the National Environment Service (NES), Infrastructure Cook Islands (ICI), Cook Islands Tourism Corporation (CIT), and the Ministry of Agriculture (MOA). Total actual spend to June 2025 - \$358,877.59 • <input type="checkbox"/> Circular Solutions to Plastic Pollution Integrated Program - The Circular Solutions to Plastic Pollution Integrated Program (IP) aims to trigger a system change to accelerate the transition towards a circular economy of plastics with concerted actions by key stakeholders across the plastics life cycle, to end plastics pollution. Total actual spend to June 2025 - \$55,139.33

Green Climate Fund (GCF) Programmes

The Cook Islands now has direct access to climate finance of up to approximately USD 50 million (NZD 71.5 million) per project from the Green Climate Fund (GCF), marking a significant milestone for the nation. The Ministry of Finance and Economic Management (MFEM), in partnership with Climate Change Cook Islands, has been implementing Readiness programs to build institutional capacity for effective GCF project delivery.

•☐ Increasing the Resilience of the Cook Islands through Enhancing a National Adaptation Programme - The Enhancing the National Adaptation Programme (ENAP) is the Cook Islands' sixth grant under Readiness Support. Implementation began in 2022 and Actual spend to June 2025: NZ\$59,284.94

•☐ Support for the Implementation of the IRMF for The Ministry of Finance and Economic Management – This project aims to enhance the MFEM preparedness and capacity to develop GCF funding proposals in alignment with the new GCF Integrated Results Management Framework (IRMF). Actual spend to June 2025: \$120,920.06

•☐ Facilitating the Cook Islands Ability to Strengthen Long-term Low-emission and Climate-resilient Development – project will enhance the national health system and climate resilience of health services. It will support approximately 30 communities and 22 health facilities or emergency centres in 12 inhabited islands of the 15 islands, including the 11 outer Pa Enua islands, and the main island of Rarotonga. Actual spend to June 2025: \$365,011.24

•☐ Simplified Approval Process (SAP): Akamatutu'anga To Tatou Ora'anga Meitaki (ATOM): Building a healthy and resilient Cook Islands Community – this will enhance the national health system and climate resilience of health services. It will support approximately 30 communities and 22 health facilities or emergency centres in 12 inhabited islands of the 15 islands, including the 11 outer Pa Enua islands, and the main island of Rarotonga. Actual spend to June 2025: \$338,281.77

•☐ Enhancing climate information and knowledge services for resilience in 5 island countries of the Pacific Ocean – (administered by the United Nations Environment Programme) - this project aims to support beneficiaries in five countries of the Pacific Ocean through three outcomes:

- 1.☐ increase generation and use of climate information in decision making
- 2.☐ strengthened adaptive capacity and reduced exposure to climate risks and
- 3.☐ strengthened awareness of climate threats and risk reduction processes

Actual spend to June 2025: \$877,049.74

•☐ Green Climate Fund – Renewable Energy Grant (Southern Group) - (administered by Asian Development Bank) – this projects supports the Rarotonga BESS “Airport South” and enable O&M training. The BESS is now installed and was commissioned. An O&M variation to the Project Owners Engineers Contract has been signed and provides for Entura to support the tasks listed below:

- 1.☐ Support Technical Specialist who will lead the O&M work program, coordinating with TAU and REDD, monitoring and outer island capacity building.
- 2.☐ Support training programs in country and on site.

Actual spend to June 2025: \$997,474.65

•☐ Project Preparation Facility (PPF) under Enhance Direct Access (EDA) Proposal –this is for “Direct Financing for Communities and Businesses to Respond to Climate Change in the Cook Islands” under the Enhance Direct Access (EDA) Proposal. This is to strengthen existing prefeasibility study and focus on enhancing the climate rationale with recent data, assessing barriers and project activities, and evaluating technical and financial options. Actual spend to June 2025: \$162,628.59

Table 7: State Owned Enterprises (SOEs)

	YTD Budget Estimates \$'000	Actual YTD 30 June 2025 \$'000	Variance to YTD Budget Estimates \$'000
<u>SOEs Consolidate Group</u>			
Trading Revenue	66,024	65,745	-279
<i>Less: Expenditure</i>			
Personnel Expense	19,544	17,702	1,842
Operating Expense	36,793	39,023	-2,230
Depreciation Expense	13,880	11,159	2,721
	70,217	67,884	2,333
Net Surplus / (Deficit)	-4,193	-2,139	-2,054

The table below consolidates the June performances of Cook Islands Investment Corporation (CIIC), Airport Authority, Bank of the Cook Islands, Ports Authority, Te Aponga Uira, To Tatou Vai Ltd, Te Mana Uira O Araura (new name for Aitutaki Power Supply) and Avaroa Cable Ltd.

The consolidated group year-to-date (YTD) deficit is \$2.1 million, which is \$2.1 million favourable compared to the budgeted deficit of \$4.2million.

Key Variances:

Trading Revenue: Unfavourable to budget, largely due to lower-than-expected trading revenues for ACL.

Personnel Costs: Favourable, reflecting continued delays in filling vacant roles across the group. CIIC personnel costs were above budget as a portion of staff salaries were not covered by the Administered Payments - CIG R&M as this was depleted in April 2025.

Depreciation: Favourable overall. TAU depreciated costs are significantly less due to the slower than anticipated onboarding of capital projects, this is offset by the increase Ports Authority's increased depreciation.

Operating Costs: Unfavourable overall. Notable items include:

TAU: Significant portion of the operating costs were the fuel costs compared to budget due to the global price increases.

Legal and professional services also exceeded budget due to the cross-island incident, which required TAU to engage multiple experts and specialists for technical investigations and treatment planning.

CIIC: Higher-than-budgeted repair and maintenance expenses and advertising costs for the Punanga Nui Market.